

2025 CHARLES E. SHANNON COMMUNITY SAFETY INITIATIVE

LOWELL

Funded Partners: Boys & Girls Club of Greater Lowell, Cambodian Mutual Assistance Association, Career Center of Lowell, Community Teamwork Inc-YouthBuild, Lowell High School, Lowell Parks & Recreation, Lowell Police Department, YWCA

Funded by the Office of Grants and Research, a state agency that is part of the Executive Office of Public Safety and Security, the Charles E. Shannon Community Safety Initiative (Shannon) is modeled after the Office of Juvenile Justice and Delinquency Prevention's Comprehensive Gang Model. Shannon is a multi-sector approach used to address a community's gang and youth violence problem. Each community receiving Shannon funding demonstrates the presence of risk factors for youth and gang violence. Shannon participants must be between the ages of 10-24 years.

Strategies, Outcomes, and Funding Allocation

Total Funding: \$790,957.57

Strategies	Outcomes		Funding Allocation
Case Management, Street Outreach, or Intervention	42 youth received case management services	42 youth had their case management goals achieved	\$56,000.43
Education & Employment	191 youth participated in an education program	141 youth participated in an employment program	\$194,180.34
Positive Youth Development & Recreation	665 youth participated in a recreation program	931 youth participated in youth development programs	\$288,010.72
Suppression	197 hotspot patrols completed	21 arrests of gang members/high impact players during hot spot patrols, warrant sweeps, or home visit	\$252,766.08

Youth Risk Assessments

4% **LOW-RISK*** Youth in danger of engaging in risky behavior or gang activity.

95% **MODERATE-RISK*** Youth exposed to the same risk factors as low-risk youth, as well as additional risk factors such as truancy.

1% **HIGH-RISK*** Youth who are perpetrators or victims of shooting or stabbing violence, and/or are known gang members.

* % of youth assessed for risk

Success Highlight

"One of this year's most meaningful impact stories involves a young man with a significant cognitive disability who participated in a subsidized work placement at the Lowell Senior Center kitchen. With the right supports in place, he quickly thrived in the role, taking pride in his responsibilities and demonstrating a strong work ethic. He was very reliable, had a kind and welcoming manner. Staff and patrons alike shared overwhelmingly positive feedback, noting his enthusiasm, attention to tasks, and positive presence in the workplace."

~Career Center of Lowell

Massachusetts Executive Office of Public Safety and Security, Secretary Gina Kwon
Office of Grants and Research, Executive Director Kevin Stanton

To learn more visit: <https://www.mass.gov/info-details/shannon-community-safety-initiative-csi>

Community Risk Factors

Massachusetts

Lowell

Total Population (2025 Estimate)	7,154,084	120,418
Population Lives in Poverty (2020-2024)	9.7%	16.9%
Unemployment Rate (2025)	4.8%	5.4%
Total School Population (2024-2025)	948,709	17,888
Low-Income (2025-2026)	41.1%	69.4%
High School Dropout Rate (2023-2024)	2.0%	3.3%

Sources: www.census.gov/quickfacts; profiles.doe.mass.edu; <https://lmi.dua.eol.mass.gov/LMI/LaborForceAndUnemployment#>

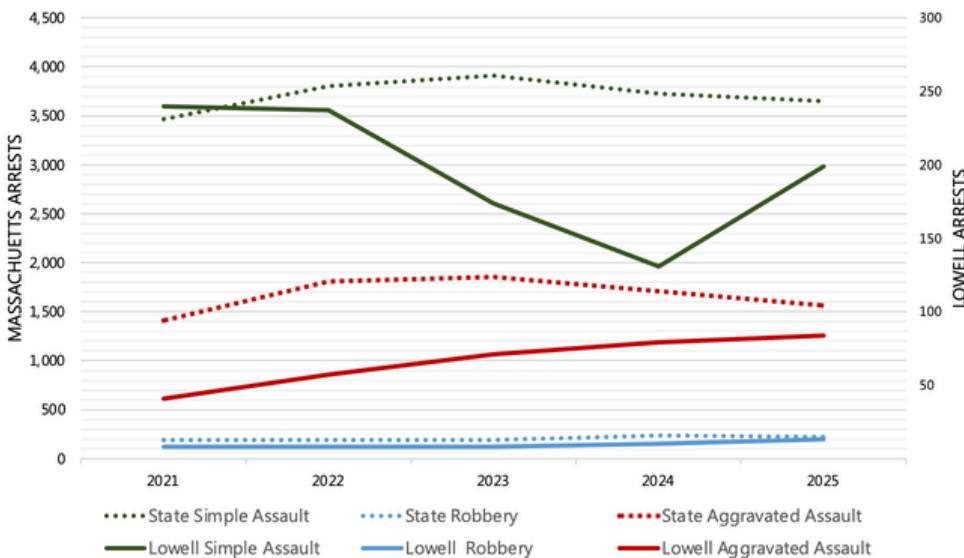
Gang Activity in Lowell

23
Street Gangs

189
Gang Members
between the Ages
of 10-24

From January 1 to August 16, 2025, there were 113 suspected gang-related incidents in Lowell. 36% of those incidents involved suspects within the age range of 10-24. Of the 113 incidents, LPD classifies 21 as “Serious Crime”: 6 Aggravated Assaults, 2 Robberies, 5 Drug Offenses, 7 Shots Fired, and 1 Weapons Offense. The LPD’s Crime Analysis and Intelligence Unit (CAIU) suspects that there are 23 active gangs in Lowell and around 785 suspected gang members in the city. The most active gangs that have contributed to gang crime in Lowell over the past year are the Loyalty Over Everything Crips (LOE), Road Runners, and the North Common Bloods. Members of LOE utilize social media to taunt rivals, promote narcotic distribution, and display firearms.

5-Year Trends in Youth Arrests (ages 10-24), 2021-2025



Changes in Youth Arrests for Simple Assault, Robbery, and Aggravated Assault

Arrests for simple assaults from 2021-2025 in...

- Massachusetts increased 5%
- Lowell decreased 17%

Arrests for robberies from 2021-2025 in...

- Massachusetts increased 20%
- Lowell increased 63%

Arrests for aggravated assaults from 2021-2025 in...

- Massachusetts increased 11%
- Lowell increased 105%

Source: National Incident Based Reporting System (NIBRS)

Further analytical work is needed to make an association between Shannon programming and changes in arrest trends in focal communities.

Information contained in this report is from funding applications, reports supplied by the site, MA Department of Elementary and Secondary Education, US Census, MA Executive Office of Labor and Workforce Development, and Office of Grants and Research / Research Policy and Analysis Division. Special thanks to the Statewide Research Partner, Northeastern University, and the Crime and Justice Policy Lab of the University of Pennsylvania, for preparing this brief.